ANNUAL FINANCIAL REPORT

June 30, 2021



**DISTRICT OFFICIALS** 

June 30, 2021

# **BOARD OF COMMISSIONERS**

Mark Kujala, Chair 800 Exchange Street, Suite 410 Astoria, Oregon 97103

Lianne Thompson, Vice Chair 800 Exchange Street, Suite 410 Astoria, Oregon 97103

John Toyooka 800 Exchange Street, Suite 410 Astoria, Oregon 97103

Courtney Bangs 800 Exchange Street, Suite 410 Astoria, Oregon 97103

Pamela Wev 800 Exchange Street, Suite 410 Astoria, Oregon 97103

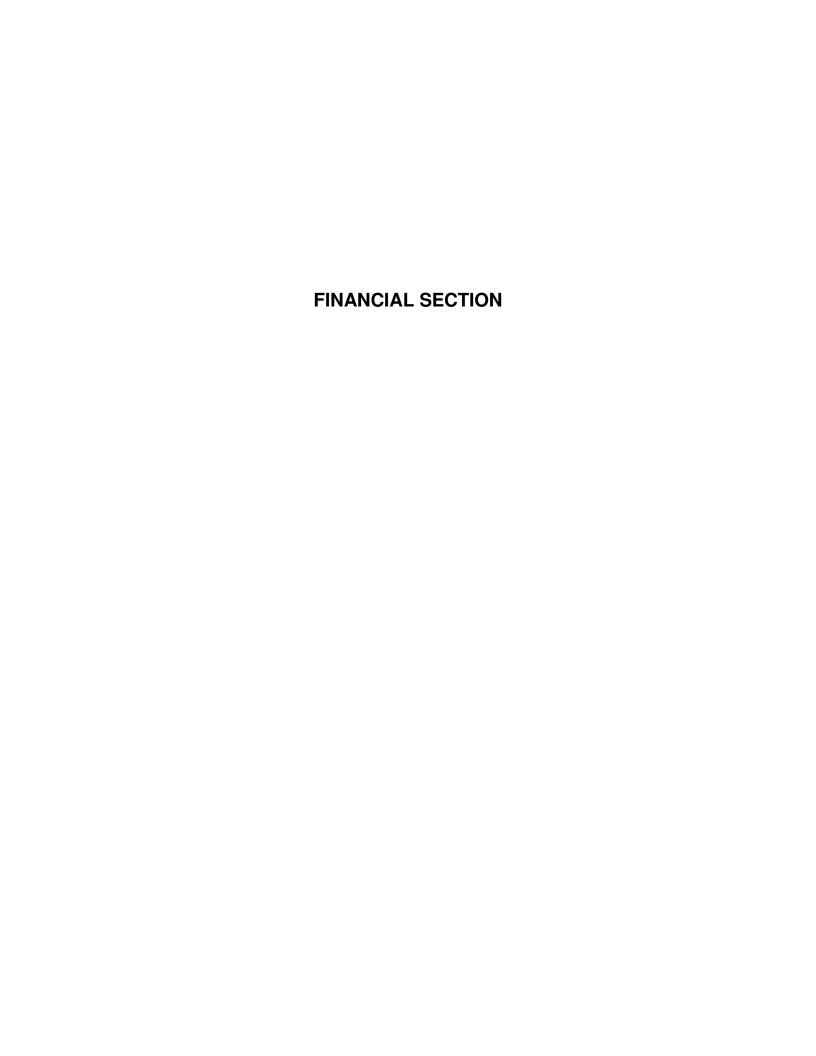
# **REGISTERED AGENT**

Don Bohn, County Manager 800 Exchange Street, Suite 410 Astoria, Oregon 97103

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June 30, 2021

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# CERTIFIED PUBLIC ACCOUNTANTS

#### INDEPENDENT AUDITOR'S REPORT

Board of Commissioners Westport Sewer Service District Astoria, Oregon 97103

## **Report on the Basic Financial Statements**

We have audited the accompanying financial statements of the business-type activities and each major fund of Westport Sewer Service District, Astoria, Oregon, a component unit of Clatsop County, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Westport Sewer Service District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of Westport Sewer Service District, Astoria, Oregon as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 8 and 27, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the management's discussion and analysis because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Westport Sewer Service District's basic financial statements. The individual fund schedules and schedule of future requirements for retirement of long-term debt are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund schedules are the responsibility of management, and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The schedule of future requirements for retirement of long-term debt has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

## Report on Other Legal and Regulatory Requirements

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 26, 2021 on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance.

Koontz, Blasquez & Associates, P.C.

Debra L. Blasquez, CPA

Albany, Oregon December 26, 2021

# MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

#### INTRODUCTION

As management of Westport Sewer Service District, Astoria, Oregon, we offer readers this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2021. It should be read in conjunction with the District's financial statements, which follow this section.

#### **FINANCIAL HIGHLIGHTS**

- At June 30, 2021, total net position of Westport Sewer Service District amounted to \$202,285.
   Of this amount, \$136,839 was invested in capital assets and the remaining balance of \$65,446 was unrestricted.
- The District's total net position increased by \$16,465 during the current fiscal year.
- Overall revenues were \$176,251, which exceeded total expenses of \$159,786 by \$16,465.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to Westport Sewer Service District's basic financial statements. The District's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements present functions of the District that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The business-type activities of the District include a sewer service.

The government-wide financial statements can be found on pages 9 through 10 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

#### **Fund Financial Statements**

The fund financial statements are designed to demonstrate compliance with finance-related legal requirements overseeing the use of fund accounting. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and objectives. All of the funds of Westport Sewer Service District are proprietary funds.

# □ Proprietary Funds

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The District maintains two individual enterprise funds.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Information is presented separately in the proprietary funds statement of net position, proprietary funds statement of revenues, expenses, and changes in fund net assets, and proprietary funds statement of cash flows for the Operating and Equipment Replacement Funds, both of which are considered to be major proprietary funds.

Westport Sewer Service District adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for each fund individually to demonstrate compliance with their respective budgets.

The basic proprietary fund financial statements can be found on pages 11 through 14 of this report.

#### **Notes to the Basic Financial Statements**

The notes to the basic financial statements provide additional information that is essential to a full understanding of the financial data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 15 through 26 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which includes budgetary comparison information for the Operating Fund. This required supplementary information can be found on page 27 of this report.

The individual fund schedules are presented immediately following the required supplementary information on page 28 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. At June 30, 2021, the District's assets exceeded liabilities by \$202,285.

# MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

A large portion of the District's net position reflects its investment in capital assets (e.g., land, buildings, and equipment). The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

## **District's Net Position**

At the end of the current fiscal year, the District was able to report positive balances in all categories of net position. The District's net position increased by \$16,465 during the current fiscal year.

Condensed statement of net position information is shown below.

#### **Condensed Statement of Net Position**

	Business-Ty	Business-Type Activities		
	2021	2020		
Assets				
Current assets	\$ 111,441	\$ 108,647		
Net capital assets	136,839	135,894		
Total assets	248,280	244,541		
Liabilities				
Current liabilities	11,159	17,483		
Noncurrent liabilities	34,836	41,238		
Total liabilities	45,995	58,721		
Net position				
Net investment in capital assets	136,839	135,894		
Unrestricted	65,446	49,926		
Total net position	<u>\$ 202,285</u>	\$ 185,820		

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

## **District's Changes in Net Position**

The condensed statement of activities information shown below explains changes in net position.

#### **Condensed Statement of Activities**

	Business-Type Activities			
		2021		2020
Program revenues Charges for services	\$	175,362	\$	95,422
General revenues Investment earnings Miscellaneous		797 92		2,078 238
Total general revenues		889		2,316
Total revenues		176,251		97,738
Program expenses Sewer service Interest on long-term debt		158,496 1,290		164,608 1,462
Total program expenses		159,786		166,070
Change in net position		16,465		(68,332)
Net position - beginning of year		185,820		254,152
Net position - end of year	\$	202,285	\$	185,820

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

## **Proprietary Funds**

The District's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Total net position of the proprietary funds amounted to \$202,285 at year-end. Of this amount, \$136,839 as invested in capital assets and the remaining balance included \$65,446 of unrestricted net position.

# Significant Changes in Fund Net Position

• Operating Fund: The 30.3% increase in unrestricted net position can be attributed to increased revenues received for service charges.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

• Equipment Replacement Fund: The 28.3% decrease in unrestricted net position can be attributed to the purchase of capital equipment.

#### **BUDGETARY HIGHLIGHTS: OPERATING FUND**

Significant variances between budgeted and actual amounts in the Operating Fund for the year ended June 30, 2021 include:

• Investment earnings were budgeted for \$1,100. Actual revenues were \$593 (46.1% under budget) due to a decrease in interest rates from the prior fiscal year.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The District's investment in capital assets for its business-type activities as of June 30, 2021 amounted to \$136,839, net of accumulated depreciation. This investment in capital assets includes land, buildings and improvements, and equipment and vehicles. The total depreciation expense related to the District's investment in capital assets for its business-type activities during the current fiscal year was \$75,108.

Additional information on the District's capital assets can be found in Note III-B on page 23 of this report.

#### **Long-Term Debt**

At the end of the current fiscal year, the District had total debt outstanding of \$41,238. This amount represents a loan from the Oregon Department of Environmental Quality for wastewater treatment improvements. The District's total debt decreased by \$6,226 during the current fiscal year.

Additional information on the District's long-term debt can be found in Note III-D on pages 24 through 25 of this report.

#### KEY ECONOMIC FACTORS AND BUDGET INFORMATION FOR THE FUTURE

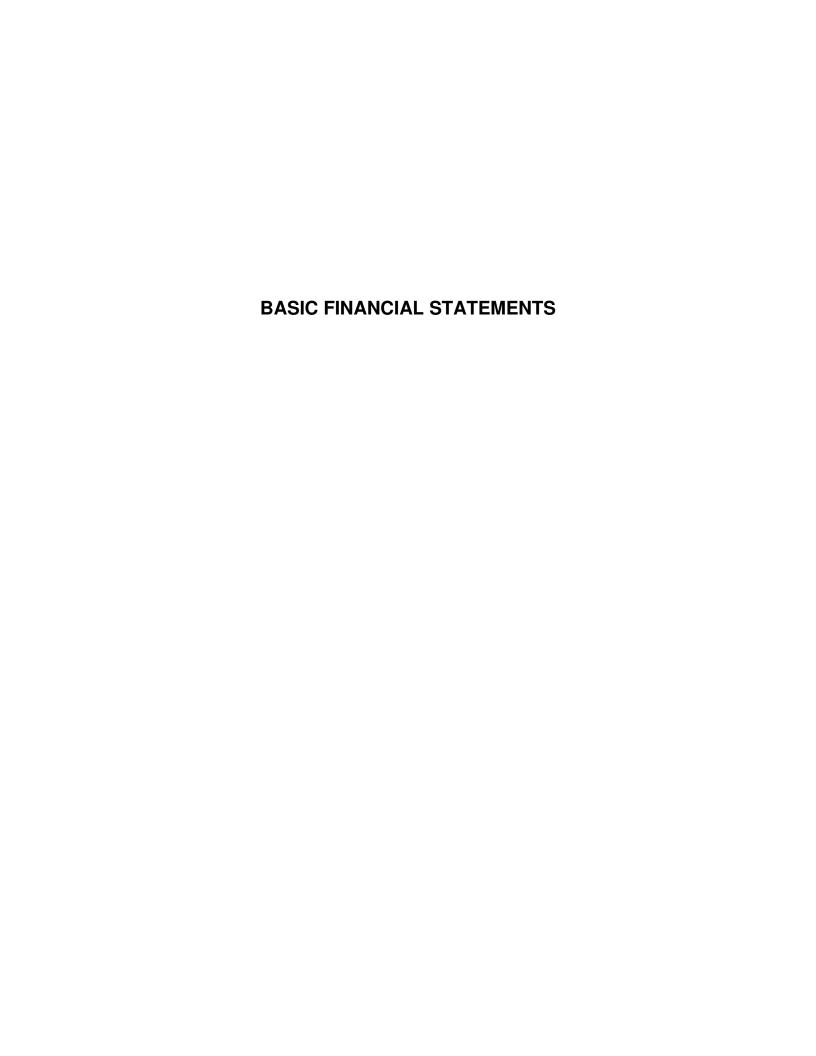
At the time these financial statements were prepared and audited, the District was aware of the following circumstance that could affect its future financial health:

• The District expects increases in materials and services for oversight of operations and other operating costs.

This factor was considered in preparing the District's budget for fiscal year 2021-2022.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be directed to the following address: Jennifer Carlson, Clatsop County Budget and Finance, 800 Exchange Street, Suite 310, Astoria, Oregon 97103.



# STATEMENT OF NET POSITION

June 30, 2021

	Business-Type Activities
ASSETS	
Current assets	
Cash and cash equivalents	\$ 95,872
Accounts receivable	15,569
Total current assets	111,441
Capital assets	
Land	22,039
Capital assets, net of accumulated depreciation	114,800
Total capital assets	136,839
Total assets	248,280
LIABILITIES	
Current liabilities	
Accounts payable and accrued expenses	3,995
Accrued interest payable	762
Long-term liabilities, current portion	6,402
Total current liabilities	11,159
Noncurrent liabilities	
Long-term liabilities, less current portion	34,836
,	
Total liabilities	<u>45,995</u>
NET POSITION	
Net investment in capital assets	136,839
Unrestricted	65,446
Total net position	<u>\$ 202,285</u>

# STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2021

Net (Expense)

		ı	Program Reven	IIAS	Ch	venue and anges in the Position
Functions/Programs	_Expenses_	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Busi	ness-Type ctivities
Business-type activities Sewer service Interest on long-term debt	\$ 158,496 1,290	\$ 175,362 	\$ - -	\$ - -	\$	16,866 (1,290)
Total business-type activities	\$ 159,786	\$ 175,362	\$ -	<u> </u>		15,576
	General reven Investment of Miscellaneon	earnings				797 92
	Total gene	eral revenues				889
	Change	in net position				16,465
	Net position -	beginning				185,820
	Net position -	ending			\$	202,285

# STATEMENT OF NET POSITION

# PROPRIETARY FUNDS

June 30, 2021

	Business-Type Activities - Enterprise Funds			
	Equipment			
	Operating	Replacement	Totals	
ASSETS				
Current assets				
Cash and cash equivalents	\$ 80,589	\$ 15,283	\$ 95,872	
Accounts receivable	15,569	<u> </u>	15,569	
Total current assets	96,158	15,283	111,441	
Capital assets				
Land	22,039	-	22,039	
Capital assets, net of accumulated depreciation	114,800	<del>-</del>	114,800	
Total capital assets	136,839		136,839	
Total assets	232,997	15,283	248,280	
LIABILITIES				
Current liabilities				
Accounts payable and accrued expenses	3,995	-	3,995	
Accrued interest payable	-	762	762	
Long-term liabilities, current portion		6,402	6,402	
Total current liabilities	3,995	7,164	11,159	
Noncurrent liabilities				
Long-term liabilities, less current portion		34,836	34,836	
Total liabilities	3,995	42,000	45,995	
NET POSITION				
Net investment in capital assets	136,839	_	136,839	
Unrestricted	92,163	(26,717)	65,446	
Total net position	\$ 229,002	\$ (26,717)	\$ 202,285	
•				

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

## PROPRIETARY FUNDS

For the Year Ended June 30, 2021

	Business-Type Activities - Enterprise Funds				Funds	
	Equipment					
	C	perating	Rep	lacement_		Totals
Operating revenues Charges for services Miscellaneous	\$	109,562 92	\$	65,800 <u>-</u>	\$	175,362 92
Total operating revenues		109,654		65,800		175,454
Operating expenses Materials and services Special payments		79,286 39		4,063 -		83,349 39
Depreciation		75,108				75,108
Total operating expenses	_	154,433		4,063		158,496
Operating income (loss)		(44,779)		61,737		16,958
Nonoperating revenues (expenses) Investment earnings Interest expense		593 (1,290)		204 <u>-</u>		797 (1,290)
Total nonoperating revenues (expenses)		(697)		204		(493)
Income (loss) before contributions and transfers		(45,476)		61,941		16,465
Capital contributions Transfers in		76,053 -		(76,053) 8,226		- 8,226
Transfers out		(8,226)		<u>-</u>		(8,226)
Change in net position		22,351		(5,886)		16,465
Net position - beginning		206,651		(20,831)		185,820
Net position - ending	\$	229,002	\$	(26,717)	\$	202,285

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF CASH FLOWS

## PROPRIETARY FUNDS

For the Year Ended June 30, 2021

	Business-Type Activities - Enterprise Funds				Funds	
				uipment		Tatala
CASH FLOWS FROM OPERATING ACTIVITIES		perating	_ Rep	lacement		Totals
Receipts from customers	\$	100,227	\$	65,800	\$	166,027
Other receipts		92		- (0.054)		92
Payments to suppliers for goods and services Special payments		(80,998) (39)		(8,851)		(89,849) (39)
opeda payments		(00)				(00)
Net cash provided (used) by operating activities		19,282		56,949		76,231
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers in		<u>-</u>		8,226		8,226
Transfers out		(8,226)		<u>-</u>		(8,226)
Net cash provided (used) by noncapital financing						
activities		(8,226)		8,226		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Capital asset acquisition		(76,053)		- ()		(76,053)
Principal payments on long-term liabilities Interest paid on long-term liabilities		- (1,290)		(6,226)		(6,226) (1,290)
Capital contributions		76,053		(76,053)		(1,230)
<del>-</del>						
Total cash provided (used) by capital and related financing activities		(1,290)		(82,279)		(83,569)
•		(:,===)		(0=,=.0)		(00,000)
CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings		593		204		797
mvesiment earnings				204	-	191
Net cash provided (used) by investing activities		593		204		797
Net increase (decrease) in cash and cash equivalents		10,359		(16,900)		(6,541)
Cash and cash equivalents - beginning		70,230		32,183		102,413
Cash and cash equivalents - ending	\$	80,589	\$	15,283	\$	95,872
					(	Continued)

The accompanying notes are an integral part of these financial statements.

# STATEMENT OF CASH FLOWS

# PROPRIETARY FUNDS

For the Year Ended June 30, 2021

(Continued)

(Continued)	Business-Type Activities - Enterprise Funds				Funds	
	0	perating		quipment placement		Totals
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:						
Operating income (loss)	\$	(44,779)	\$	61,737	\$	16,958
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation		75,108		-		75,108
(Increase) decrease in accounts receivable Increase (decrease) in accounts payable and		(9,335)		-		(9,335)
accrued expenses		(1,712)		(4,788)		(6,500)
Net cash provided (used) by operating activities	\$	19,282	\$	56,949	\$	76,231

# NOTES TO BASIC FINANCIAL STATEMENTS

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Westport Sewer Service District have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

# A. Reporting Entity

Westport Sewer Service District was formed for the purpose of providing sewer service to the residents of the unincorporated area of Westport, Oregon, located 25 miles east of Astoria. The District serves 90 connections and is funded by user fees.

Westport Sewer Service District is governed by Clatsop County's five-member board of commissioners.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: (1) charges for goods and services provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Investment earnings and other items not properly included among program revenues are reported instead as general revenues.

Major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

Charges for services associated with the current fiscal year are all considered to be susceptible to accrual and have therefore been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The District reports the following major proprietary funds:

#### **Enterprise Funds**

*Operating Fund* – The Operating Fund accounts for the disposal of solid waste. The principal funding sources are collection fees and assessments from property owners.

Equipment Replacement Fund – The Equipment Replacement Fund accounts for monies accumulated for future equipment acquisitions and loan service payments for prior wastewater treatment improvements.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of Westport Sewer Service District's proprietary funds are charges to customers for services. Operating expenses for the proprietary funds include the costs of services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

## I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Assets, Liabilities, and Equity

## 1. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the District to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

# 2. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized.

Major capital outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Vehicles, machinery, and equipment	5
Buildings and improvements	25-40

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may vary from those estimates.

## II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary Information

The District budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the enterprise funds. All funds are budgeted on the modified accrual basis of accounting.

The District begins its budgeting process by appointing budget committee members. Management prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the board of commissioners by resolution prior to the beginning of the District's fiscal year. The board resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, debt service, and contingency for each fund are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line-item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the board of commissioners at a regular board meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers. and approval by the board of commissioners. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the board of commissioners. During the year, there were no supplemental budgets. The District does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts and one approved appropriation transfer.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. Deposits and Investments

Westport Sewer Service District's deposits and investments are held by Clatsop County in a pool of cash and cash equivalents that is available for use by the District and all funds of the County. The District's funds' portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value.

#### Fair Value Measurement – U.S. Government Bonds and U.S. Treasury Securities

Fair value is defined as the price that would be received to sell an asset or price paid to transfer a liability in an orderly transaction between market participants at the measurement date. Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- Level 1 Unadjusted quoted prices for identical investments in active markets.
- Level 2 Quoted prices for similar instruments in active markets; quoted prices for identical
  or similar instruments in markets that are not active; observable inputs other than quoted
  market prices.
- Level 3 Unobservable inputs that are supported by little or no market activity.

There were no transfers of assets or liabilities among the three levels of the fair value hierarchy for the year ended June 30, 2021.

Fair values of County assets measured on a recurring basis at June 30, 2021 are as follows:

	Credit Quality <u>Rating</u>	Level 1
U.S. Government bonds U.S. Treasury securities	Aaa Aaa	\$ 4,000,860 3,266,165
		\$ 7,267,025

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

## A. Deposits and Investments (Continued)

#### Fair Value Measurement – State of Oregon Local Government Investment Pool (LGIP)

Investments in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value. The Oregon State Treasury administers the LGIP. The LGIP is an open-ended, no-load, diversified portfolio offered to any agency, political subdivision, or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the state's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the County's position in the LGIP is the same as the value of the pool shares.

Per Oregon Revised Statute (ORS) 294.810, the Oregon State Treasury is responsible for adjusting the limitation on the aggregate of funds that a local government officer may place in the LGIP. At June 30, 2021, the County's total investments in the LGIP exceeded the limit of \$51,177,000.

As of June 30, 2021, the County had the following investments in the LGIP:

	Credit Quality		
	Rating	Maturities	Fair Value
Oregon Local Government Investment Pool	Unrated	-	\$ 68,492,268

As of June 30, 2021, the District's portion of Clatsop County investments amounted to \$95,812.

#### Credit Risk

Oregon statutes authorize the County to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The County has adopted an investment policy that was reviewed by the Oregon Short-Term Fund Board and complies with state statutes.

#### Interest Rate Risk

The County's policy limits investment maturities to 18 months as a means of managing its exposure to fair value losses arising from increases in interest rates.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

## III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### A. Deposits and Investments (Continued)

#### Concentration of Credit Risk

The County's policy places a limit on the amount that may be invested in any one insurer, as follows:

	Amount
Oregon Local Government Investment Pool	100%
Certificates of deposit	25%
United States Treasury bills, bonds, notes	25%
Banker's acceptance (BAs) OR issue	25%
Repurchase agreements (all to be fully collateralized by U.S. government and U.S. obligation mark to market)	10%

#### Custodial Credit Risk – Investments

This is the risk that, in the event of the failure of a counterparty, the County will not be able to recover the value of its investments that are in the possession of an outside party. The County does not have a policy that limits the amount of investments that can be held by counterparties.

#### Custodial Credit Risk – Deposits

This is the risk that, in the event of a bank failure, the County's deposits may not be returned. All County deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories. Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer. In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

# III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

# A. Deposits and Investments (Continued)

# <u>Custodial Credit Risk – Deposits (Continued)</u>

The County holds accounts at US Bank and Columbia Bank, for which the FDIC provides insurance coverage of \$250,000 for demand deposit accounts and an additional \$250,000 for time and savings accounts, per institution. At June 30, 2021, the County had deposits of \$328,595 insured by the FDIC and \$1,131,183 covered by the PFCP.

#### Deposits

The County's deposits and investments and amounts allocable to the District at June 30, 2021 are as follows:

	Clatsop County	
Cash on hand	\$ 33,469	\$ -
Checking accounts Investments	1,045,158	60
Oregon Local Government Investment Pool	68,492,268	95,812
U.S. Government bonds	4,000,860	-
U.S. Treasury securities	3,266,165	
Total deposits and investments	\$ 76,837,920	\$ 95,872
Cash and investments by fund:		
Operating Fund	\$ 80,589	
Equipment Replacement Fund	15,283	
Total cash and investments	\$ 95,872	

# NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

# III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

# **B.** Capital Assets

Capital asset activity for the year ended June 30, 2021 was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Business-type activities				
Capital assets not being depreciated Land	\$ 22,039	\$ -	<u>\$ -</u>	\$ 22,039
Capital assets being depreciated Buildings and improvements Equipment and vehicles	2,332,747 24,062	76,053 	<u>-</u>	2,408,800 24,062
Total capital assets being depreciated	2,356,809	76,053		2,432,862
Less accumulated depreciation for Buildings and improvements Equipment and vehicles	(2,218,892) (24,062)	(75,108)	- -	(2,294,000) (24,062)
Total accumulated depreciation	(2,242,954)	(75,108)		(2,318,062)
Total capital assets being depreciated, net	113,855	945		114,800
Business-type activities capital assets, net	\$ 135,894	\$ 945	<u>\$ -</u>	\$ 136,839

Capital assets are reported on the statement of net position as follows:

	Capital Assets	Accumulated Depreciation	Net Capital Assets
Business-type activities			
Land	\$ 22,039	\$ -	\$ 22,039
Buildings and improvements	2,408,800	(2,294,000)	114,800
Equipment and vehicles	24,062	(24,062)	<u> </u>
Total capital assets	\$ 2,454,901	\$ (2,318,062)	<u>\$ 136,839</u>

Depreciation expense was charged to the functions/programs of the District as follows:

Business-type activities	
Sewer service	\$ 75,108

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

## III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### C. Interfund Transfers

Interfund transfers during the year consisted of:

Transfers in:	
Equipment	_
Replacement	
Fund	
\$ 8,226	_
	Equipment Replacement Fund

The principal purposes of the interfund transfers in were to provide funds for future equipment purchases and for the payment of principal and interest on long-term debt.

## D. Long-Term Liabilities

## 1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities transactions for the year:

	Interest	Original	Beginning			Ending	Due Within
	Rate	Amount	Balance	Additions	Reductions	Balance	One Year
Business-type activities							
Loan - Department							
of Environmental							
Quality	2.81%	\$ 112,250	\$ 47,464	\$ -	\$ 6,226	\$ 41,238	\$ 6,402

#### 2. Loan Payable – Department of Environmental Quality

On August 1, 2005, Westport Sewer Service District signed an agreement with the Oregon Department of Environmental Quality (DEQ) Clean Water State Revolving Fund (CWSRF) to finance wastewater system improvements. Interest is fixed at 2.81%. Payments of \$3,758 are made semiannually on August 1 and February 1.

NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

## III. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS (Continued)

#### D. Long-Term Liabilities (Continued)

## 3. Future Maturities of Long-Term Liabilities

Fiscal Year Ending	Loan							
June 30	Pi	Principal		Principal Interest		Interest		Total
2022	\$	6,402	\$	1,114	\$	7,516		
2023		6,583		933		7,516		
2024		6,769		747		7,516		
2025		6,961		555		7,516		
2026		7,158		358		7,516		
2027		7,365		155		7,520		
Total	\$	41,238	\$	3,862	\$	45,100		

#### IV. OTHER INFORMATION

#### A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

#### **B.** Retirement Plan

The District has no employees; however, employees of Clatsop County perform services for the District. Employees of the County participate in the Oregon Public Employees Retirement Fund (OPERF) administered by the Oregon Public Employees Retirement System (PERS) and the County's other postemployment benefits (OPEB). Detailed information concerning PERS and the OPEB can be found in the County's 2021 annual comprehensive financial report.

#### C. Contingency

Westport Sewer Service District's operations may be affected by the recent and ongoing outbreak of the Coronavirus Disease 2019 (COVID-19), which was declared a pandemic by the World Health Organization in March 2020. The ultimate disruption that may be caused by the outbreak is uncertain; however, it may result in a material impact on the District's financial position, operations, and cash flows. Possible effects may include, but are not limited to, disruption of the District's revenue, absenteeism in the District's labor workforce, and the unavailability of products and supplies used in operations.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### IV. OTHER INFORMATION (Continued)

#### **D. New Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued the following pronouncements that have future effective dates that will impact future financial presentations. Management has not currently determined what impact implementation of the following statements will have on future financial statements.

GASB Statement No. 87, *Leases*, will be effective for the District beginning with its fiscal year ending June 30, 2022. The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting of leases by governments.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, will be effective for the District beginning with its fiscal year ending June 30, 2022. The objective of this statement is to simplify accounting for interest cost incurred before the end of a construction period, and enhance the relevance and comparability of capital asset information.

GASB Statement No. 92, *Omnibus 2020*, will be effective for the District beginning with its fiscal year ending June 30, 2022. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation of certain GASB statements.

GASB Statement No. 91, *Conduit Debt Obligations*, is effective for the District beginning with its fiscal year ending June 30, 2023. The objective of this statement clarifies the definition of a conduit debt obligation and improves required note disclosures.

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, will be effective for the District beginning with its fiscal year ending June 30, 2023. The requirements of this statement will improve financial reporting by establishing the definitions of public-private and public-public arrangements (PPPs) and availability payment arrangements (APAs) and providing uniform guidance on accounting and financial reporting for transactions that meet those definitions.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements, will be effective for the District beginning with its fiscal year ending June 30, 2023. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for governments.

#### E. Subsequent Events

Management has evaluated subsequent events through December 26, 2021, which was the date that the financial statements were available to be issued.

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL

# **OPERATING FUND**

# For the Year Ended June 30, 2021

	Original and	Variance with		Actual	
	Final	Final Budget	Budget		GAAP
	Budget	Over (Under)	Basis	Adjustments	Basis
REVENUES	Φ 405 000	Φ 4.500	Φ 400 500	Φ.	Φ 400 500
Charges for services	\$ 105,000	\$ 4,562	\$ 109,562	\$ -	\$ 109,562
Investment earnings Miscellaneous	1,100	(507)	593	-	593
Miscellarieous		92	92	<del>_</del>	92
Total revenues	106,100	4,147	110,247	<del>-</del>	110,247
EXPENSES					
Westport Sewer Service					
Current					
Materials and services	88,570	(9,284)	79,286	-	79,286
Special payments	1,400	(71)	1,329	-	1,329
Depreciation	-	-	-	75,108	75,108
Debt service	6,300	(74)	6,226	(6,226)	-
Contingency	78,920	(78,920)			
Total expenses	175,190	(88,349)	86,841	68,882	155,723
Excess (deficiency) of revenues					
over (under) expenses	(69,090)	92,496	23,406	(68,882)	(45,476)
OTHER FINANCING SOURCES (USES)					
Capital contributions	_	_	_	76,053	76,053
Transfers out	(2,000)	-	(2,000)	(6,226)	(8,226)
				(-, -)	
Total other financing sources (uses)	(2,000)		(2,000)	69,827	67,827
Change in net position	(71,090)	92,496	21,406	945	22,351
Net position - beginning	71,090	(333)	70,757	135,894	206,651
Net position - ending	\$ -	\$ 92,163	\$ 92,163	\$ 136,839	\$ 229,002

# OTHER SUPPLEMENTARY INFORMATION

INDIVIDUAL FUND SCHEDULES

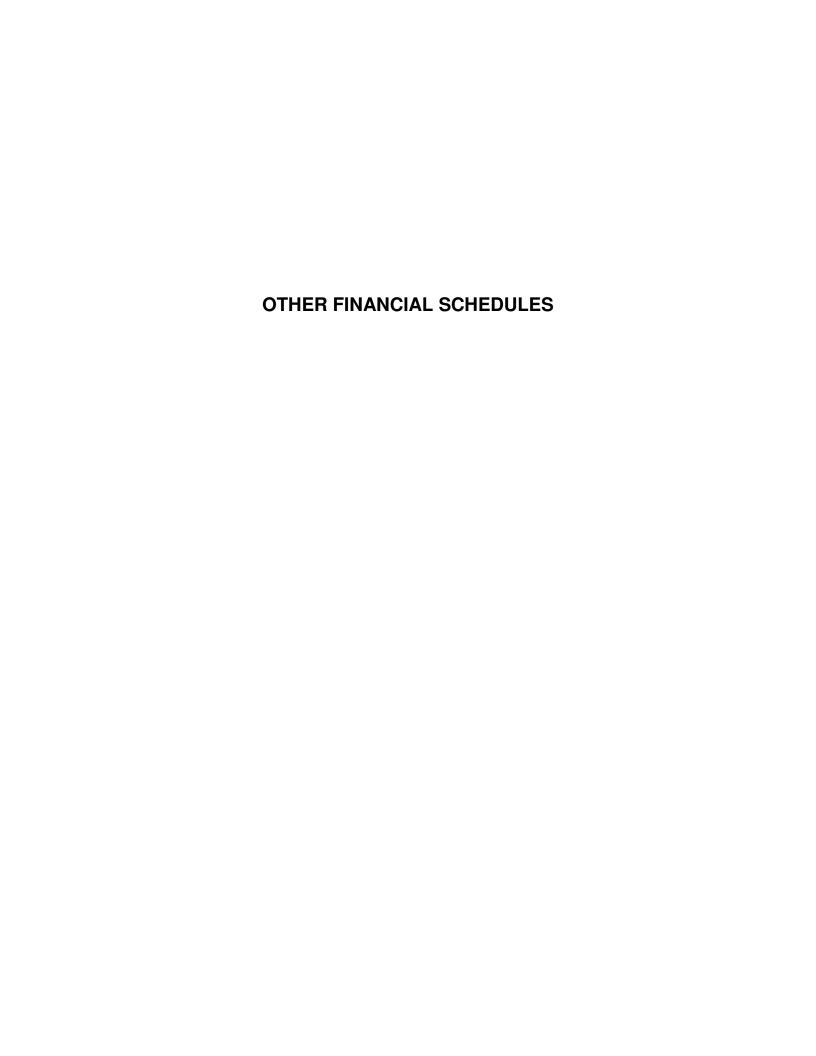
# SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL

# **EQUIPMENT REPLACEMENT FUND**

# For the Year Ended June 30, 2021

	Original Budget		_		Variance with Final Budget Over (Under)	
REVENUES						
Charges for services	\$	65,800	\$	65,800	\$	-
Intergovernmental		-		20,000		(20,000)
Investment earnings		800		800		(596)
Total revenues		66,600		86,600		(20,596)
EXPENSES						
Westport Sewer Equipment						
Current						
Materials and services		11,700		11,700		(7,637)
Capital outlay		80,000		100,000		(23,947)
Contingency		2,210		2,210		(2,210)
Total expenses		93,910		113,910		(33,794)
Excess (deficiency) of revenues over (under) expenses		(27,310)		(27,310)		13,198
OTHER FINANCING SOURCES (USES)						
Capital contributions		-		-		-
Transfers in		2,000		2,000		<u>-</u>
Total other financing sources (uses)		2,000		2,000		
Change in net position		(25,310)		(25,310)		13,198
Net position - beginning		25,310		25,310		2,085
Net position - ending	\$		\$	-	\$	15,283

Actual							
Budget				GAAP			
Basis	Adj	ustments		Basis			
\$ 65,800	\$	-	\$	65,800			
 204		<u>-</u>		204			
 66,004		<u>-</u>		66,004			
4,063		-		4,063			
 76,053 <u>-</u>		(76,053) 		<u>-</u>			
 80,116		(76,053)		4,063			
 (14,112)		76,053		61,941			
-		(76,053)		(76,053)			
 2,000		6,226		8,226			
 2,000		(69,827)		(67,827)			
(12,112)		6,226		(5,886)			
 27,395		(48,226)		(20,831)			
\$ 15,283	\$	(42,000)	\$	(26,717)			



# SCHEDULE OF FUTURE REQUIREMENTS FOR RETIREMENT OF LONG-TERM DEBT

	DEQ Loan							
Fiscal Year	Principal	lı	nterest		Total			
2021-2022	\$ 6,402	\$	1,114	\$	7,516			
2022-2023	6,583		933		7,516			
2023-2024	6,769		747		7,516			
2024-2025	6,961		555		7,516			
2025-2026	7,158		358		7,516			
2026-2027	7,365		155		7,520			
Total	\$ 41,238	\$	3,862	\$	45,100			

# AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

# CERTIFIED PUBLIC ACCOUNTANTS

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Board of Commissioners Westport Sewer Service District Astoria, Oregon 97103

We have audited the basic financial statements of Westport Sewer Service District as of and for the year ended June 30, 2021, and have issued our report thereon dated December 26, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

## Compliance

As part of obtaining reasonable assurance about whether Westport Sewer Service District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

#### **Accounting records**

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

**Budgets legally required (ORS Chapter 294)** 

Insurance and fidelity bonds in force or required by law

**Programs funded from outside sources** 

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

Accountability for collecting or receiving money by elected officials

In connection with our testing, nothing came to our attention that caused us to believe the District was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

The District does not have any elected officials collecting or receiving money.

#### OAR 162-010-0230 Internal Control

In planning and performing our audit, we considered Westport Sewer Service District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Westport Sewer Service District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Westport Sewer Service District's internal control over financial reporting.

This report is intended solely for the information and use of the board of commissioners and management of Westport Sewer Service District and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Koontz, Blasquez & Associates, P.C.

Debra L. Blasquez, CPA

Albany, Oregon December 26, 2021